

Topics for discussion

- > Project scope & goals
- > Current state fact base
- > Prioritization of levers for implementation
- > Case for investment

Our goals for this effort

We've partnered with DDI to evaluate opportunities to improve overall public safety in Downtown Dallas

Specific goals include:

- Understand **current data and recent trends** on crime, quality of life violations, and overall public safety Downtown
- Understand **stakeholder perspectives** on impact of public safety challenges
- Identify **best practices** leveraged in urban cores of other major cities
- **Identify and prioritize levers** to maximize impact on public safety Downtown
- Synthesize findings in a **strategic action plan**, with defined **ROI for priority levers**

Our scope

The scope of this work was constrained to:

- **Downtown Dallas**, defined as the area within the freeway loop (also referred to as the Central Business District, or CBD)
- Data on **all types of crimes** (e.g., violent and non-violent) and **Quality of Life** violations, with focus on the period 2019-2024

Though public safety in areas outside of Downtown were not in scope, we will aim to understand the impact of recommended levers on nearby areas to avoid "squeezing of the balloon"

We sought to develop a strong understanding of current state

Data source



Interviews
with
stakeholders



Data
Analysis



Primary
research



Secondary
research

Actions taken

30+ stakeholder interviews completed including:

- **Government:** City Council Members, DPD, DART
- **Corporate:** Real estate developers, AT&T, Dallas News, Comerica
- **Non-profit:** DDI teams, Housing Forward, DCC, VisitDallas

10+ interviews with stakeholders from comparable benchmark cities, including Atlanta, Austin, Denver, Houston, Los Angeles, New York, Charlotte

Detailed analysis of relevant data sources:

- **DPD data:** historical crime incidents, historic arrests, incident time and location; historical staffing levels
- **DDI Data:** Quality of Life violations
- **Public Data:** Population data; Homelessness count data; Dallas County Appraisal records

Extensive primary research to collect new and unique information:

- **FBI Uniform Crime Report Data:** public safety trends in comparable US cities
- **Official police department websites:** Crime trends in downtown areas over time
- **Shadowing:** DDI Security teams, DDI Homeless Outreach teams
- **City benchmarking:** research into other cities' approaches/tactics to address public safety
- **Real estate market insights:** CoStar, Bradford, Statista

Gathered and reviewed large volume of available secondary research:

- **Industry:** Urban Land Institute, The Appraisal Institute, The Value of U.S. Downtowns and Center Cities, Dallas Business Journal
- **Academic:** "The Impact of Crime on Convention and Business Travel" - University of Michigan, 2017. "The Economic Impact of Crime on Tourism" - U.S. Travel Association, 2016. "The Impact of Crime on Tourism" - Journal of Travel Research, 2013

Downtown Dallas at a glance

- Headquarters of five fortune 500 businesses
- Attracts ~27M visitors each year, and ranks #6 in America's top cities for business travel
- Home to over 14k Dallas residents and ~100k weekday workers, with another 80K living within a 2mi radius of downtown
- Contains ~87 acres of public park space, including the newly renovated Harwood Park

Source: 1. VisitDallas 2. On Call International, 2017



Increasing public safety challenges threaten potential of Downtown Dallas

Over the last few years, **growth in crime and disorder** downtown has coincided with **loss in value** of Downtown properties and **slowed residential growth**

If this trend continues, cascading effects will **further and rapidly erode value**, impacting the City of Dallas far beyond its Downtown core

Improving public safety and quality of life is **essential to our ability to incentivize residents and business** Downtown

Continuing challenges threaten the potential of Downtown Dallas as a vibrant urban core

Potential for corporate relocation is real

- Law firms Fisher Phillips, Greenberg Traurig, and Gray Reed & McGraw LLP relocating from Downtown to Uptown
- “AT&T would consider relocating if public safety issue downtown is not addressed” - *Corporate stakeholder*

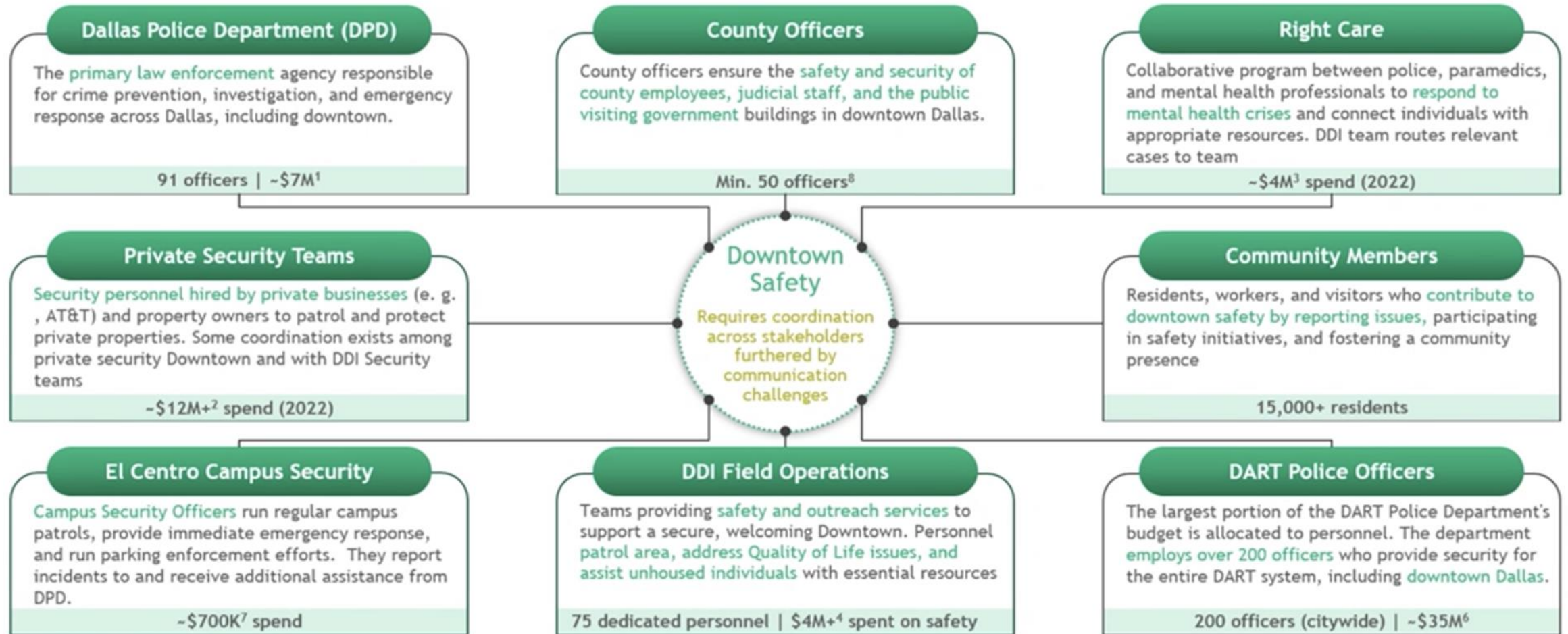
Losing development / business to neighboring areas

- Areas north of Downtown (Victory Park, Uptown, Turtle Creek) seeing unprecedented boom; **20+ projects** and **>\$2B** of residential and corporate development planned or underway
- Loss of **airline contracts** for Downtown hotels due to homelessness concerns; airlines opting for Fort Worth (\$4M+ annual loss)

Global spotlight on Dallas

- **2026 FIFA World Cup**: estimated to bring **>\$400M** in economic impact and millions of tourists; **chosen as International Broadcast Center** bringing thousands of media representatives
- **Redesign of Convention Center**: 43+ conventions already booked for new center, totaling **economic impact of >\$1B**

There is an ecosystem of actors ensuring public safety Downtown, but coordination across all parties is necessary for maximum effectiveness









1. Based on average officer salary of \$70-90k 2. Includes private funding allocated for additional DPD resources in the downtown area. 2022 spend; 3. 2022 Spend; 4. 2022 personnel size and spend; 5. 2023 residents 6. Spend on law enforcement and public safety (personnel, technology & training) " 2023. 7. Assumes equal distribution across 7 Dallas Colleges Source: Downtown Dallas Inc. , Dallas Downtown Inc. 2022 Annual Report; Dallas Observer; DPD Official Website; City of Dallas Annual Budget 2021-2022, DART, "Fiscal Year 2023 Operating and Capital Budget, " 2023 8. Dallas County Sheriff's Department allocates a minimum of 50 officers to provide security to downtown buildings.

Current state | Key findings about public safety in Downtown Dallas

- From 2019-2023, Downtown has seen **increasing crime (34% increase) and disorder**, impacting quality of life for residents and business
- Downtown has seen **higher growth in crime than neighboring areas**, particularly in violent crime (42% increase) where other areas have seen decreases (citywide 14% decrease)
- Projected crime rates for Downtown in 2024 suggest a **10% decrease in overall crime, driven by decrease in non-violent crime**, likely driven by initiatives from the DPD Downtown Task Force formed in early 2024
- Hotspots for crime and disorder are **highly concentrated near parks, plazas, and public services**, e.g., DART, bus station
- **Crimes against property are most common**, e.g., burglary, theft, vandalism, making up 79% of the reported crimes Downtown
- Vast majority of Quality of Life violations include **sleeping in public and panhandling**, suggesting that further efforts to address the unhoused population Downtown are needed
- **Repeat offenders** and a small population of individuals with violent prior records drive **disproportionate impact** to public safety Downtown

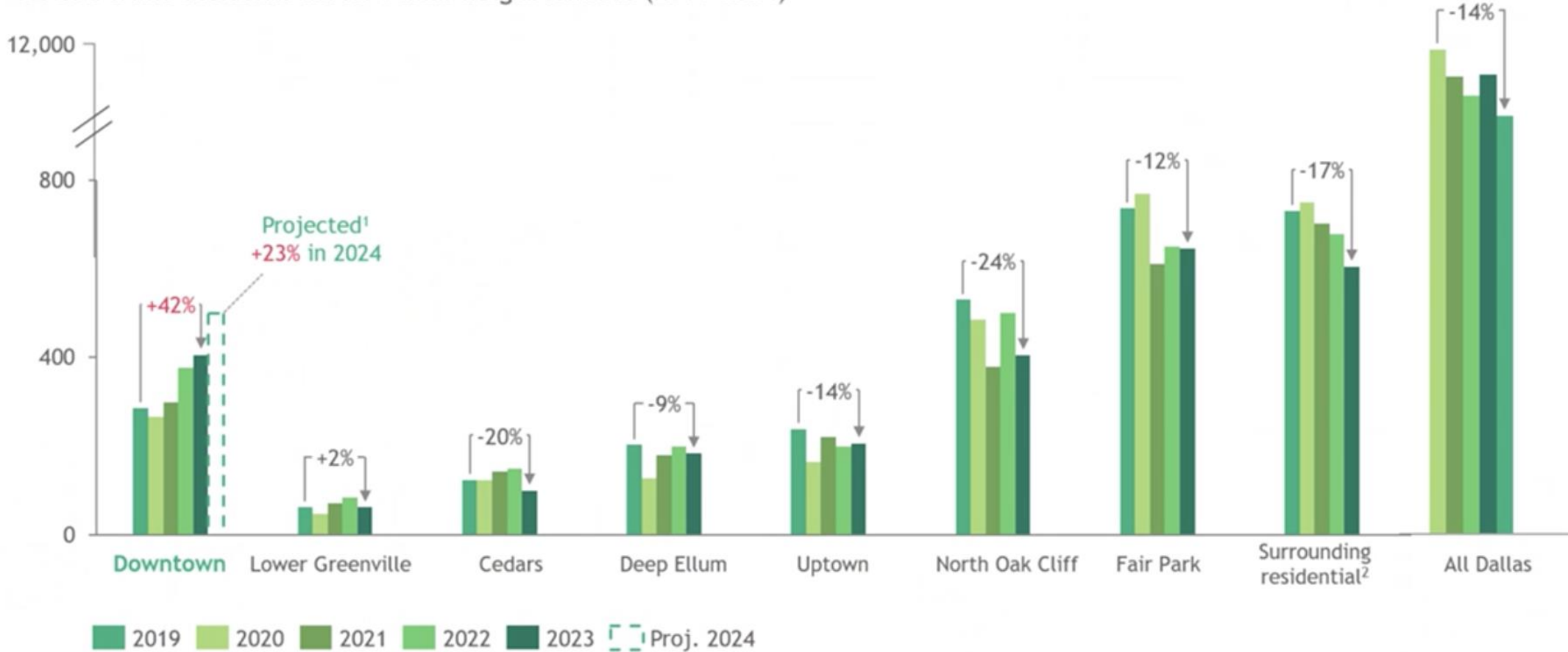
Downtown public safety incidents examined using three main categories—violent, nonviolent, and quality of life violations

Incident type	 Violent Crime	 Nonviolent Crime	 Quality of Life violation
Crimes included	<ul style="list-style-type: none"> 11% of crime incidents in 2023 82% of violent crimes in 2023 were <u>against people</u>, e.g., assault 18% of violent crimes against property, e.g., robbery 	<ul style="list-style-type: none"> 89% of crime incidents in 2023 85% of nonviolent crimes were <u>against property</u>, e.g., larceny, motor vehicle theft, vandalism 15% of nonviolent crimes were against society, e.g., public intoxication, drug violations, disorderly conduct 	<ul style="list-style-type: none"> 4% of QoL violations were against property, e.g., littering/property damage, trespassing 96% of violations were <u>against society</u>, e.g., public sleeping, panhandling, open container 80%+ self-initiated by DDI Security Teams during patrol
Responding party	 DDI Security team responding  DDI Security team responding  DPD responding as needed		
# of incidents (2023)	406	3,195	30,018
YoY CAGR (Crime: '19-'23) (QoL: '23-'24)	+9%	+7%	+20%

1. Violent and nonviolent CAGR = 2019-2023, QoL CAGR = 2023-2024
 Source: DPD incidents 2014-24; DDI QoL incidents 2023-24; BCG analysis

Violent crime increased 42% in Downtown from 2019-2023, while simultaneously decreasing in comparable neighborhoods and city-wide

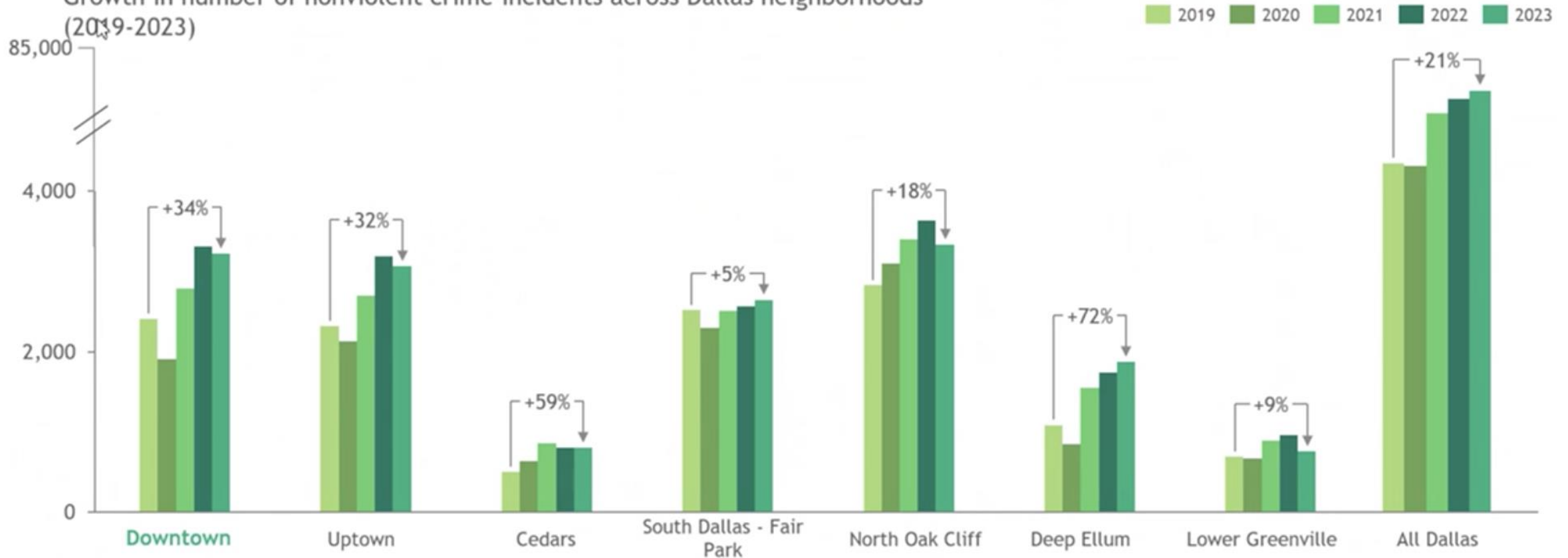
Violent crime incidents across Dallas neighborhoods (2019-2024)



1. 2024 actuals based on available DPD crime data from January-July. Projection for Aug-Dec based on average crime rates from 2019-2023.
 2. Surrounding residential = M Streets, Preston Hollow, Lakewood, and Lake Highlands
 Source: DPD Lexis Nexis Community Crime map; DPD Incidents Records; BCG analysis

Though nonviolent crime has increased across Dallas, Downtown growth higher than most neighboring areas and broader Dallas

Growth in number of nonviolent crime incidents across Dallas neighborhoods (2019-2023)

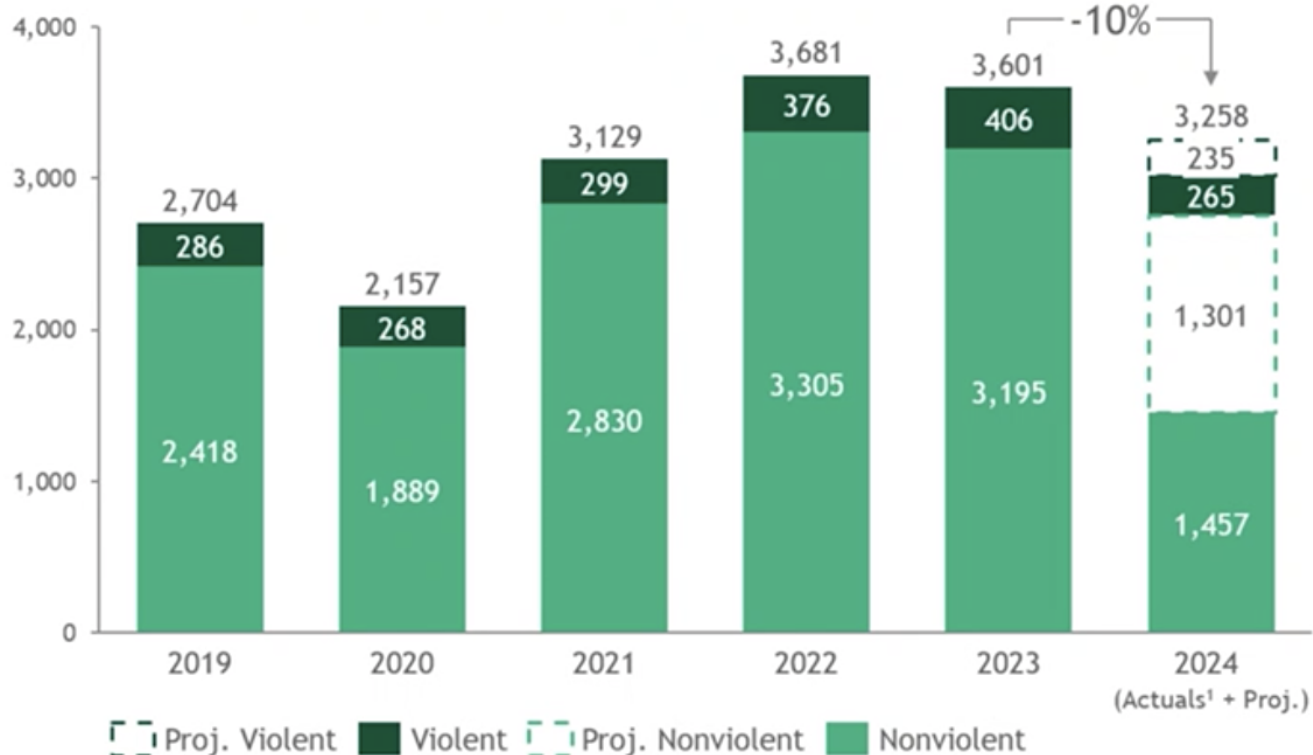


Note: DPD total violent police incidents 2019-2023; all percent change shown between 2019-2023
 Source: DPD Lexis Nexis Community Crime map; DPD Police Incidents data; desktop research; BCG analysis

Despite growth in violent crime, total crime projected to decrease in 2024 by ~10%, driven by decrease in nonviolent crime

Total crime incidents in Downtown (2019-2024)

Crime incidents

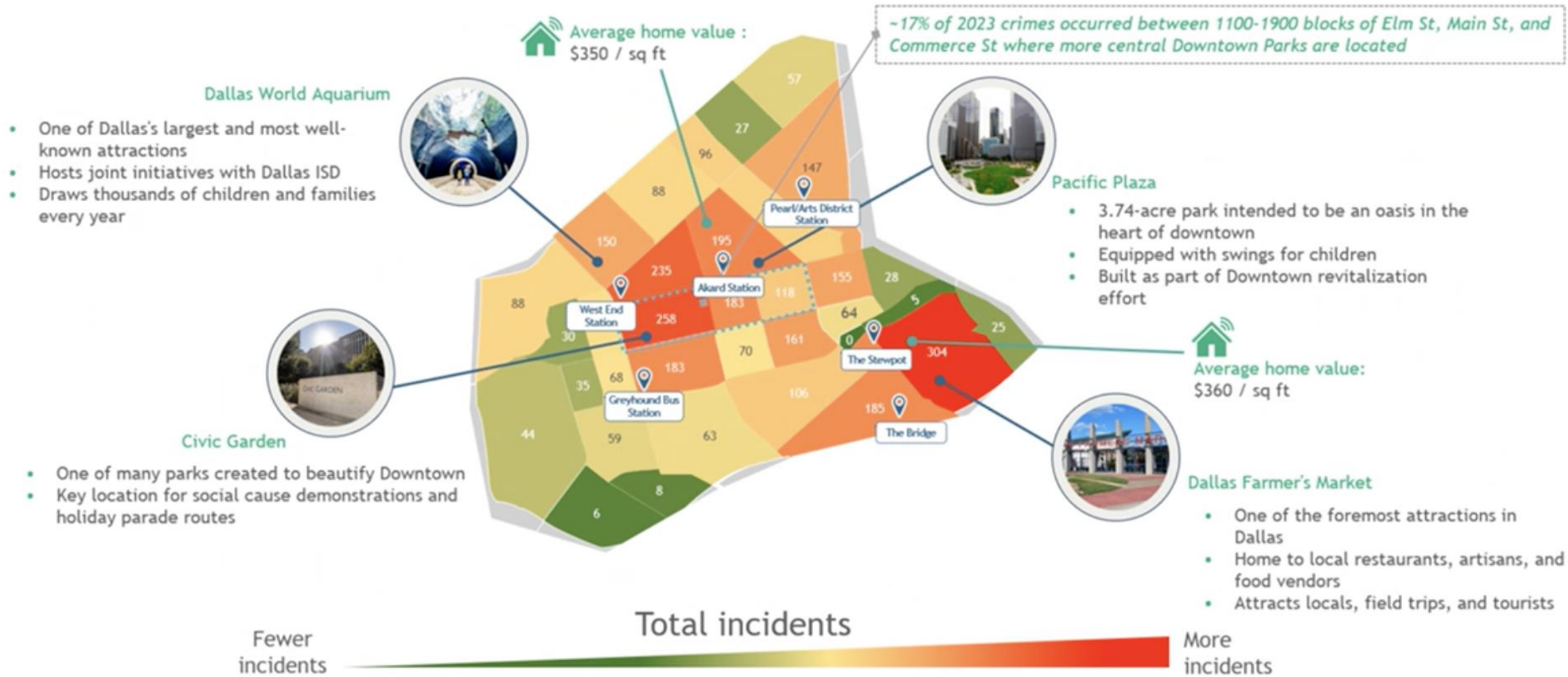


Initial takeaways

- **10% projected decrease** in overall crime and **14% projected decrease** in nonviolent vs. LY
- **DPD Downtown Task Force** initiated in early 2024 may be contributing factor to declines
 - Initiatives include **increased foot and bike patrol** and **heightened hot-spot policing**

1. 2024 actuals based on available DPD crime data from January-July. Projection for Aug-Dec based on average crime rates from 2019-2023. Source: DPD Incidents Records; BCG analysis

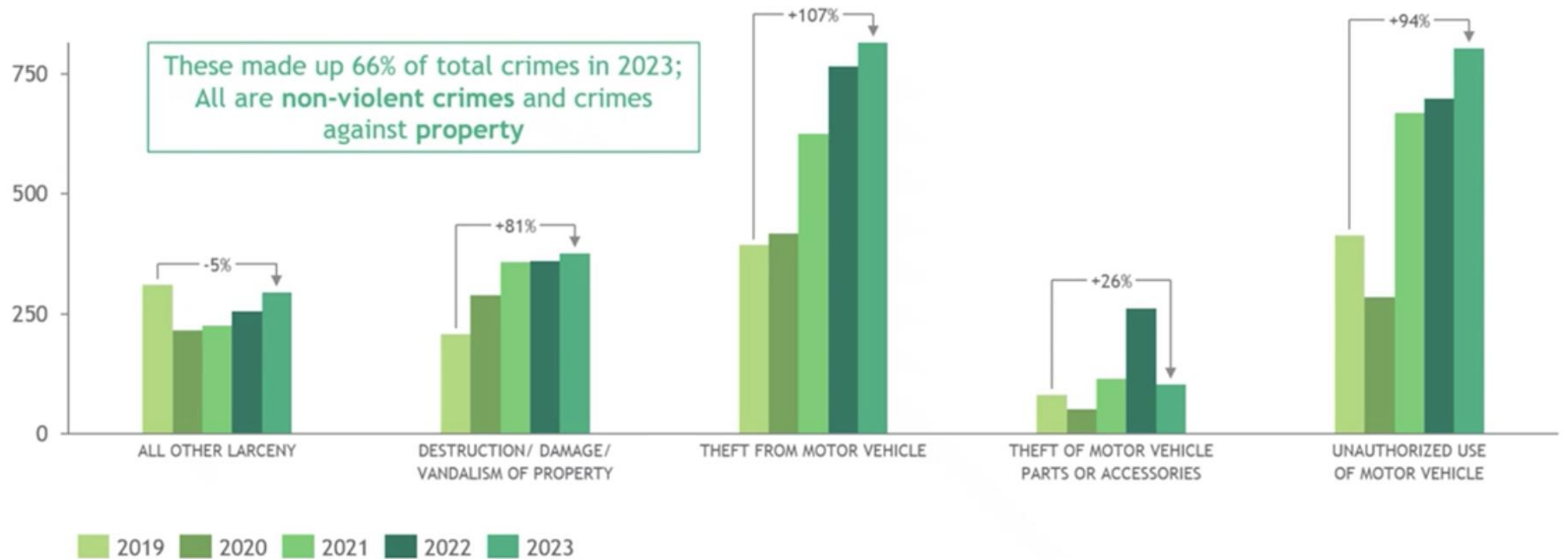
In Downtown Dallas, crime hotspots for violent and non-violent crime emerging near access points for public services, landmarks, and parks



Note: DPD total police incidents 2023; map categorized by DPD reporting areas; includes violent and nonviolent incidents
 Source: Natural Earth States and Provinces boundaries without large lakes; DPD Lexis Nexus Community Crime map; DPD Incidents Records

Most frequent crimes growing significantly since 2019 with theft from motor vehicle more than doubling; this group made up 66% of total crime in 2023

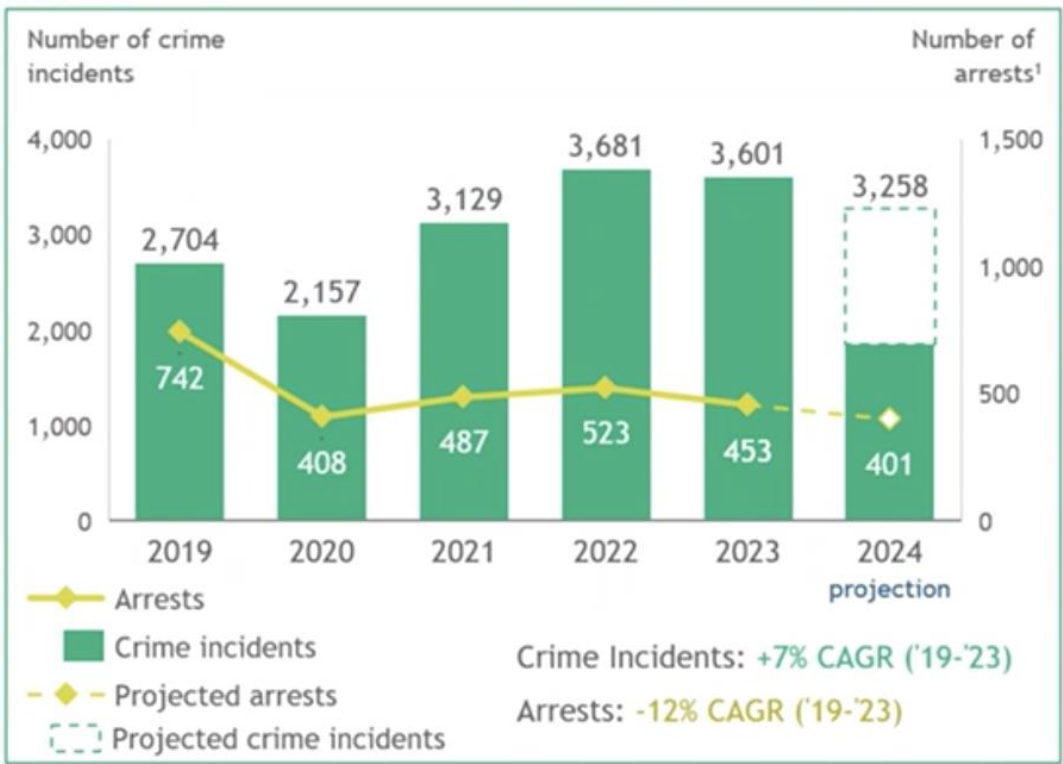
Top five most frequent crimes (violent and non-violent) between 2019-2023



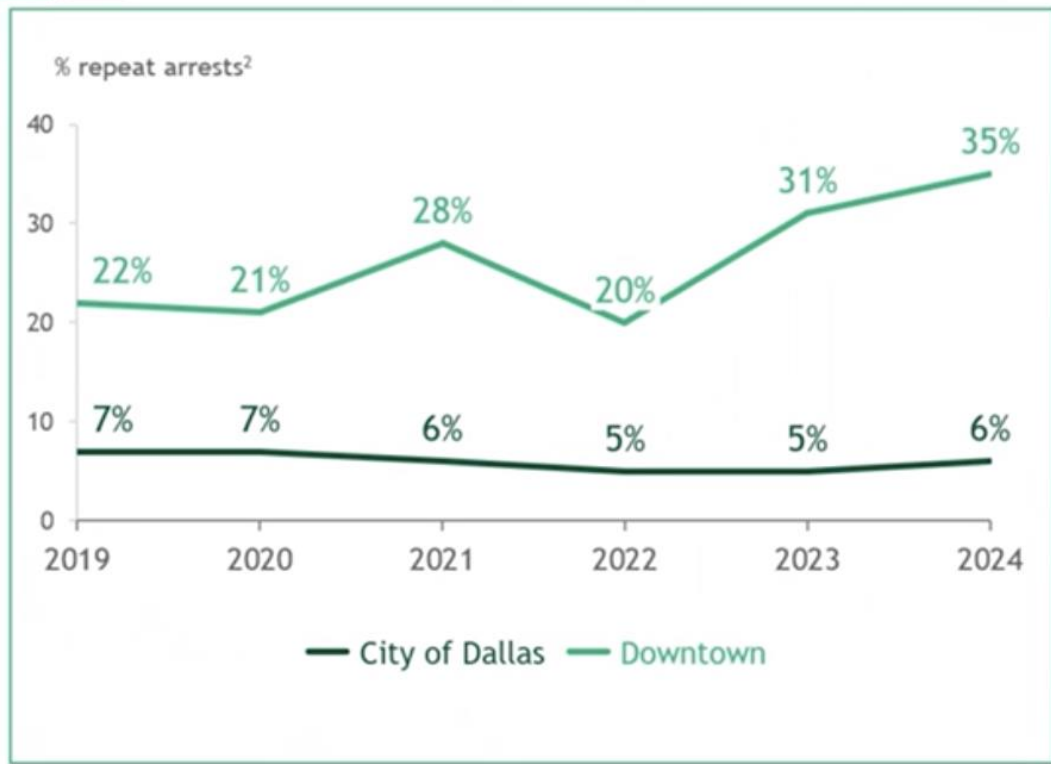
Note: DPD total violent police incidents 2019-2023; all percent change shown between 2019-2023
 Source: DPD Lexis Nexis Community Crime map; DPD Police Incidents data; BCG analysis

Arrests in Downtown Dallas have declined amid increase in crime; repeat offenders make up disproportionate share of arrests Downtown vs. rest of city

Total crime incidents vs. total arrests, Downtown 2019-2024



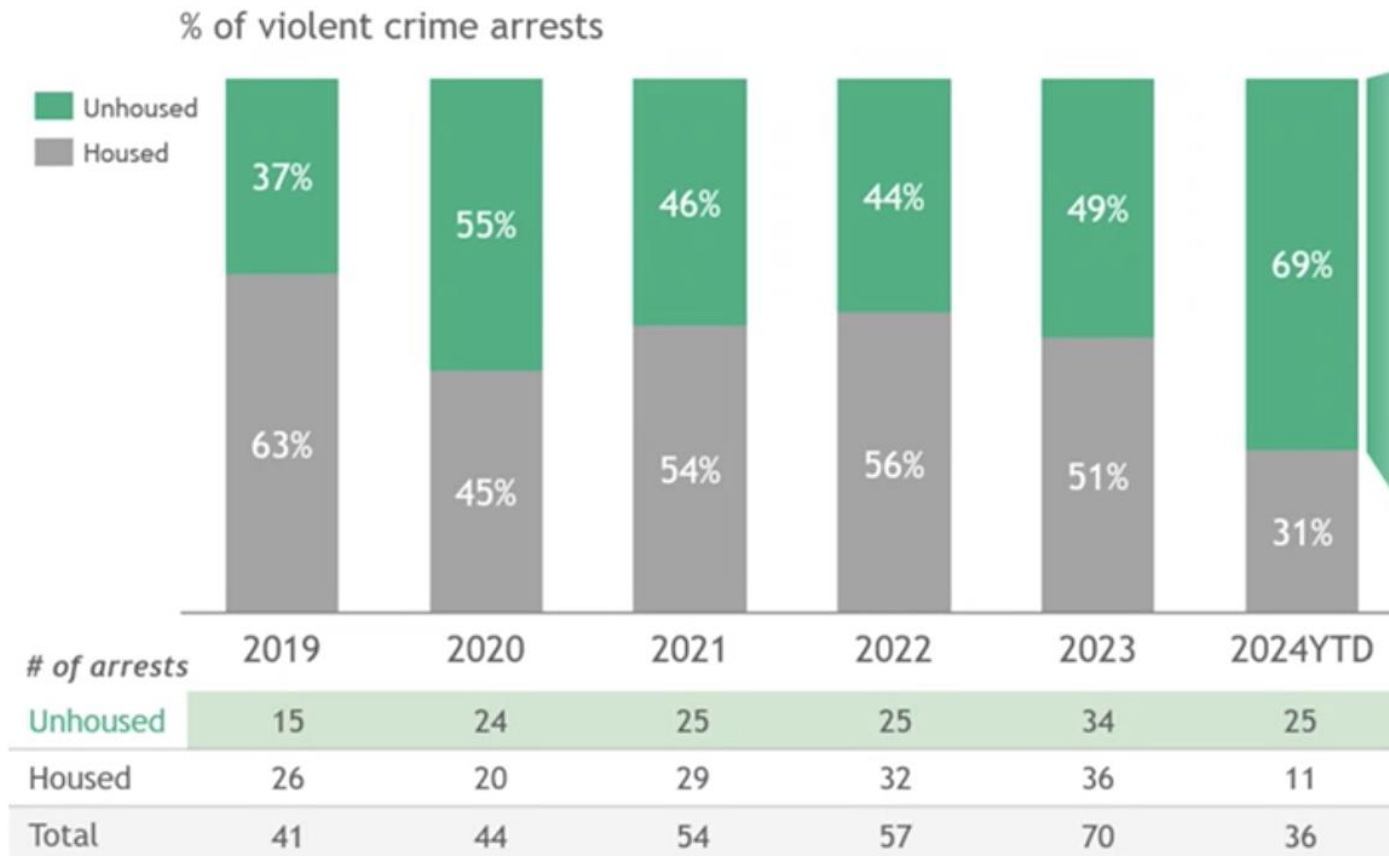
Proportion of arrests involving repeat offenders 2019-2024



1. 2024 arrest data measures YTD with no projection 2. Only includes repeat arrests within the examined year
 Note: DPD Downtown arrests as of 10/16; Data only measures arrests in Downtown Dallas; excludes miscellaneous incidents; 2024 projection for August-December
 Source: DPD Arrest Records; DPD Incidents Records

Small population of unhoused individuals driving majority of violent crime arrests in 2024, over 50% of whom have prior felony records

Downtown arrests by housing status, Violent Crime



Of the 25 arrests¹ of unhoused persons for violent crime in 2024,

23
were unique offenders

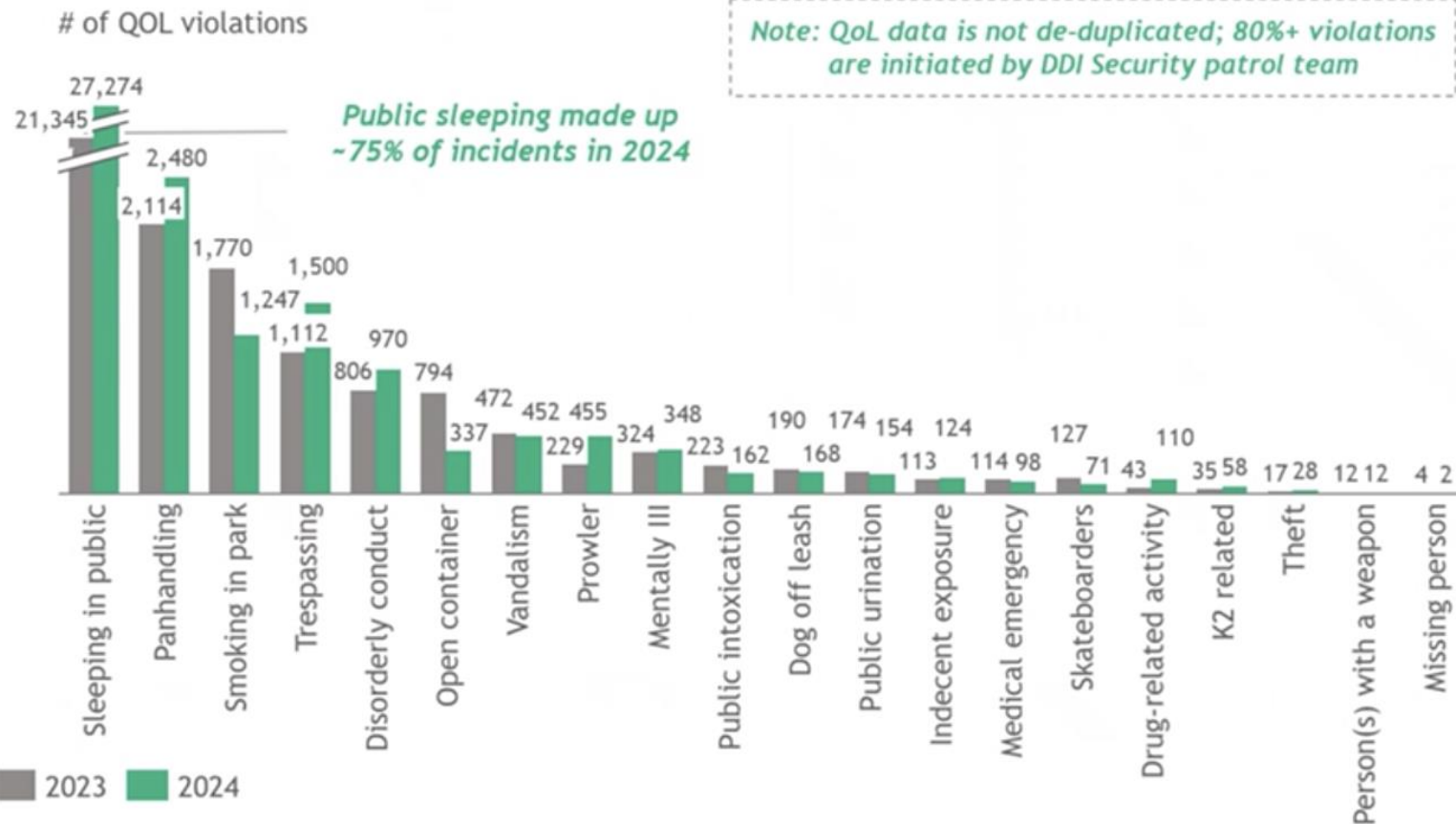
At least 13¹
are convicted felons

At least 10
have 5 or more prior arrests

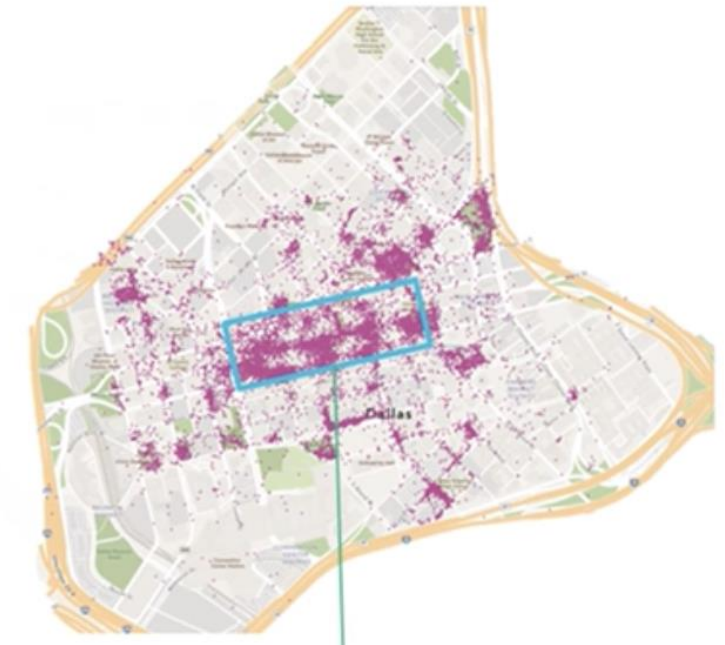
1. Of the 25 individuals, we were able to validate prior records for 18 of the individuals; 7 individuals could not be verified.
Source: DPD Crime incidents data, 2024 YTD.

Quality of life violations have increased by 20% over the last year; majority of violations are for public sleeping, likely attributed to unhoused individuals

Quality of Life violations (2024 YTD)



Hot-spots for QoL violations (2024)



~33% of violations occurred on blocks between Civic Garden and Main Street Park

60% of all incidents occurred in parks

Note: DDI QoL violations between 1/1-10/25; does not include violations with DPD involvement
Source: DDI QoL Violations Data

Fifty percent of the more severe QoL violations were concentrated within <500 yards between S. Griffin St and S. Ervay St; over 10% higher than 2023



In 2023...

~2840
Severe QoL violations



~38%
Committed within 350-yard stretch

In 2024...

3490+
Severe QoL violations
Make up 12% of QoL violations



~50%
Committed in same area

These QoL violations include: disorderly conduct, trespassing, theft, public intoxication, mentally ill, drug-related activity, person(s) with a weapon, indecent exposure, K2 related, missing person

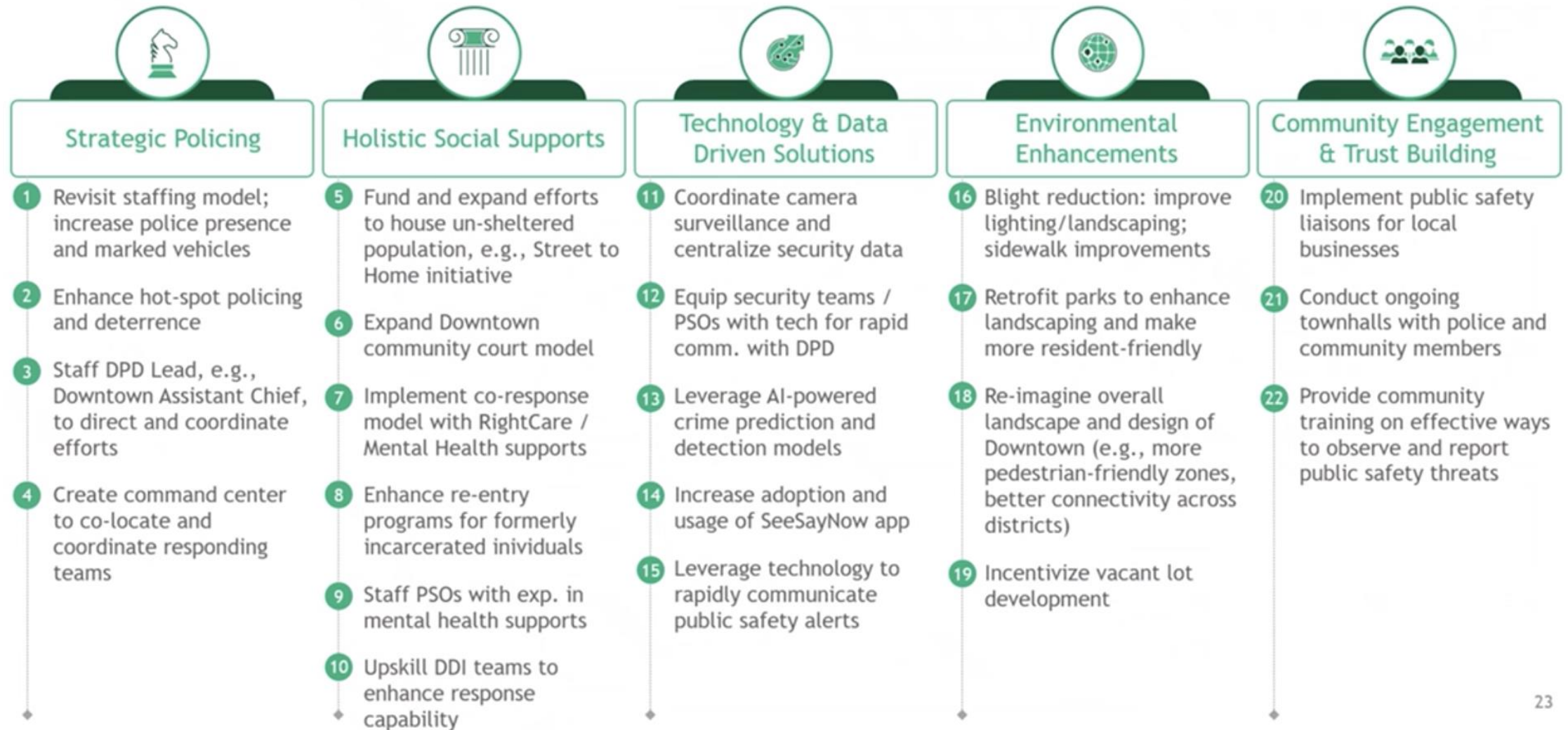
Prioritization of levers

A range of tactics across the stages of crime prevention are needed to address public safety challenges Downtown

Non-exhaustive









We initially identified 20+ levers across five key categories to address public safety challenges Downtown



We then prioritized six overall opportunities to address crime prevention at each stage



For each priority opportunity, we've identified key initiatives for implementation

Opportunities to address	Specific Initiatives
1 Increase Policing & Presence 	1a Allocate DPD Chief to coordinate efforts across parties 1b Dedicate unit of sworn officers Downtown 1c Implement Public Safety Officers (PSOs) to increase presence 1d Increase and coordinate surveillance cameras
2 Increase Coordination among Security Entities 	2a Create central command to co-locate responding teams, e.g., DPD, DDI 2b Share technology, radios for streamlined communication
3 Continue push for Rehousing 	3a Expand Housing Forward's "Street-to-Home" Initiative to accelerate housing efforts 3b Implement ongoing multi-disciplinary closure maintenance plan and identify solutions for most challenging individuals (e.g., refusing services)
4 Expand Community Court 	4a Enhance framework and expand scope / hours of community court and crimes adjudicated
5 "De-magnetize" Hotspots 	5a Increase police presence in hotspot locations, times, and days of week 5b Provide clear guidelines for organizations providing meals to unhoused 5c (<i>Longer-term</i>) Blight reduction, environmental design, retrofit parks
6 Address Needs Associated with Re-entry from TDCJ 	6a Create private / public effort to improve and expand re-entry programs and services

Case for investment

Improving public safety and quality of life in Downtown Dallas can result in a self-reinforcing, virtuous cycle

Improvements in public safety and quality of life drive...

Increase in residents and visitors

- Improvement in quality of life and public safety drives influx of residents, tourists, and commuters

Investment activity grows

- Greater investment in infrastructure, retail and other amenities

Ensuring an attractive ROI for business investors is critical; Failure to address public safety puts ROI at risk and jeopardizes the entire cycle



Core value drivers:

1 Growth in retail/activity

- Foot traffic and consumer spend increases with increase in residents/visitors

2 Growth in property value

- Building values increase as retail/consumer activity grows
- Landlord revenue increases as vacancies decrease and net effective rent increases

3 Increased city revenue

- City revenue increases with greater property tax
- More public funding available for value-add projects (e.g., infrastructure, DDI, DPD)

In recent years, Downtown development has slowed and property values for landmark buildings have decreased while neighboring areas see ~200% increase

Property values and sales

Property values over time

Site	Downtown ¹			Uptown ²			
	Comerica Tower	Dallas Arts Tower	BoA Plaza	Crescent Court	1845 Woodall	Chateau Plaza	Weitzman
Value ³	\$59	\$110	\$68	\$182	\$127	\$150	\$86
% inc since 1 st decline ⁴	Downtown Avg: +4%			Uptown Avg: +242%			
	-11%	24%	-1%	156%	204%	432%	176%

Sales volume over time⁹

	Downtown	Uptown
2017-2019	\$1,354M	\$322M
2021-2024	\$850M	\$1,670M
% change	-37%	+419%

Growth and occupancy

2017 - 2019

35K⁵
average net absorption

78.4%⁵
average office occupancy

+71%⁶
downtown residential population growth, since 2009

2022 - 2024

-124K⁷
average net absorption

-5%⁷
decrease in average office occupancy

+3.8%⁸
downtown residential population YoY increase

New developments in Downtown⁹

- 6 multi-family
 - 6 hotel properties
 - 4 office space projects
 - 5 parking
 - 1 storage facility, 1 museum
 - 1 retail, 2.9k residential units
- 24 new developments in total*

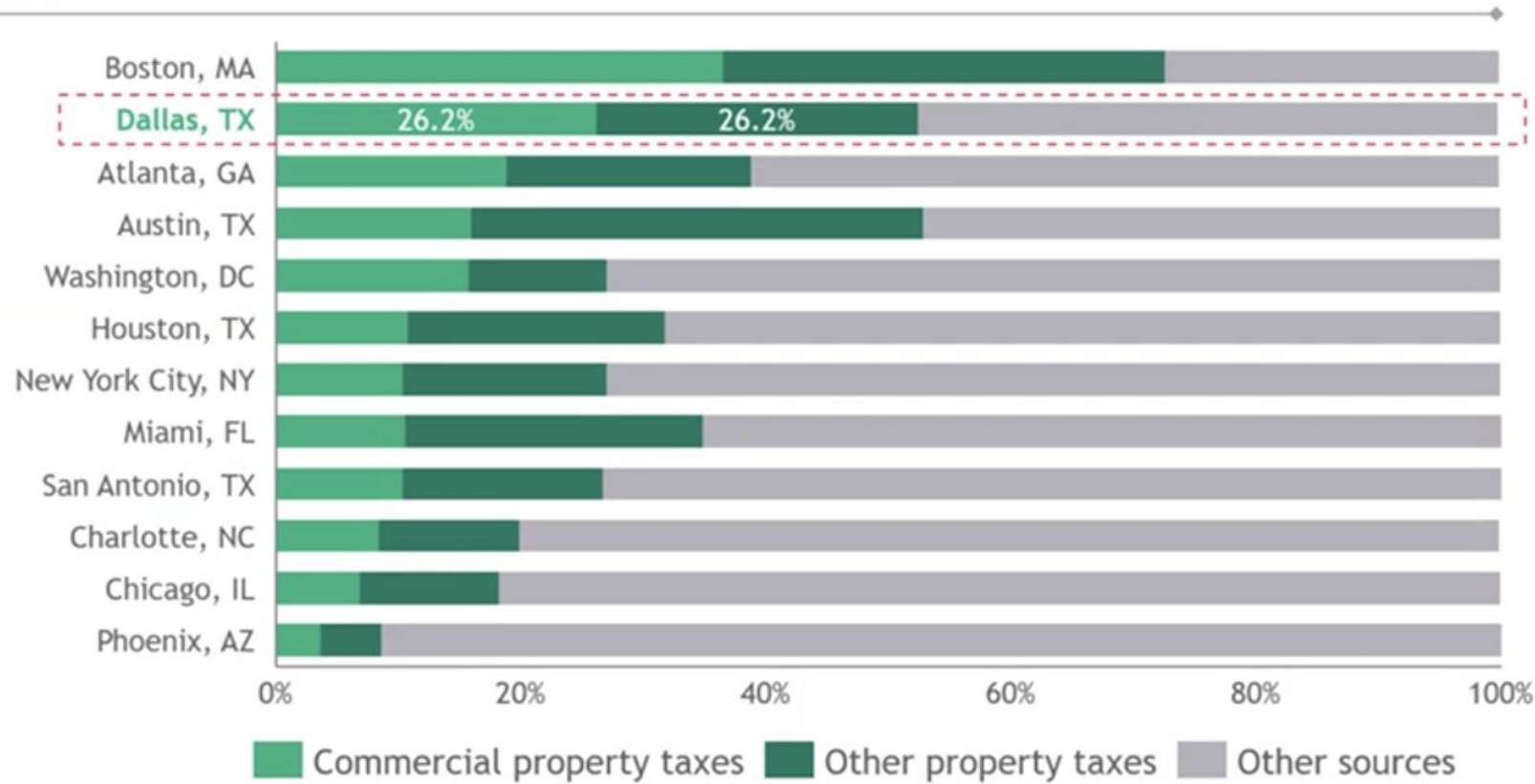
- 3 multi-family properties, with 1 abandoned
 - 1 hotel property, 1 hotel property renovation
 - 1 courthouse structure
- 6 new developments in total*

1. Downtown properties build year in order - 1985, 1985, 1983 2. Uptown properties build year in order - 1983, 1984, 1985, 1985 3. Price per square foot 4. Percent increase / decrease since first substantial decrease in market value (2010) - metric used to normalize for any widespread economic pressures; first decrease occurred in 2010 for all. 5. CoStar data 6. CoStar data, Q1 2017 - Q3 2019 7. As of 2019, DDI 2019 State of Downtown, since 2009 8. CoStar data, Q1 2022 - Q3 2024, as compared to Q1 2017 - Q3 2019 9. The Value of U.S. Downtowns and Center Cities 9. DDI research

Dallas is highly reliant on commercial property values and taxes

Sources of General Fund Revenue by City

2022



Downtown Dallas makes up 4.5% of the city's total property value

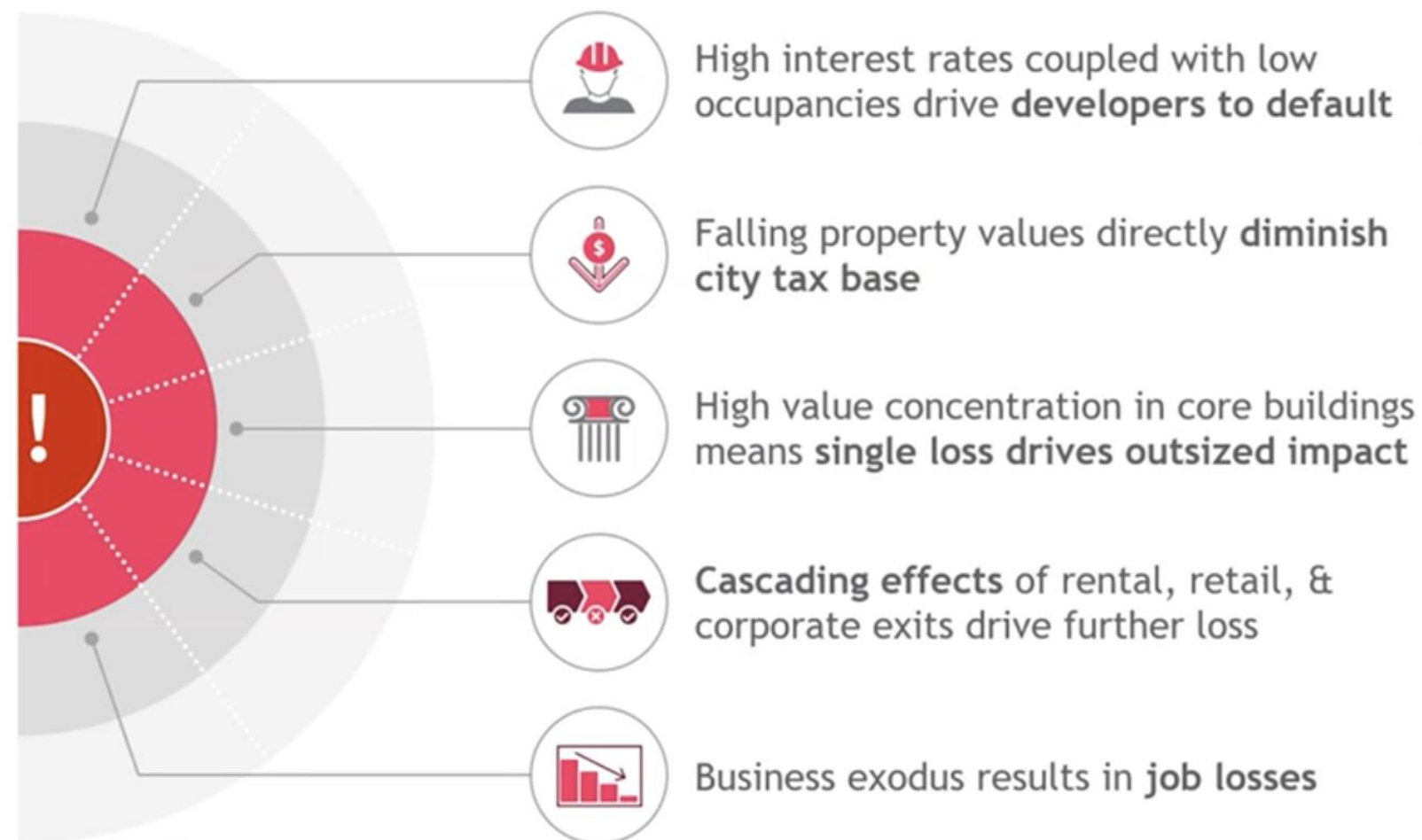
35 properties make up 50% of total Downtown property value

Note: Chicago and Boston use 2021 rather than 2022

Source: Tax Policy Center, 2024. Author's calculations using Cities ACFR. Includes city-level government only

If trend Downtown continues, cascading effects of decline will further erode value and incentives for residents and businesses rapidly

Unaddressed decline risks cascading effects on value Downtown:

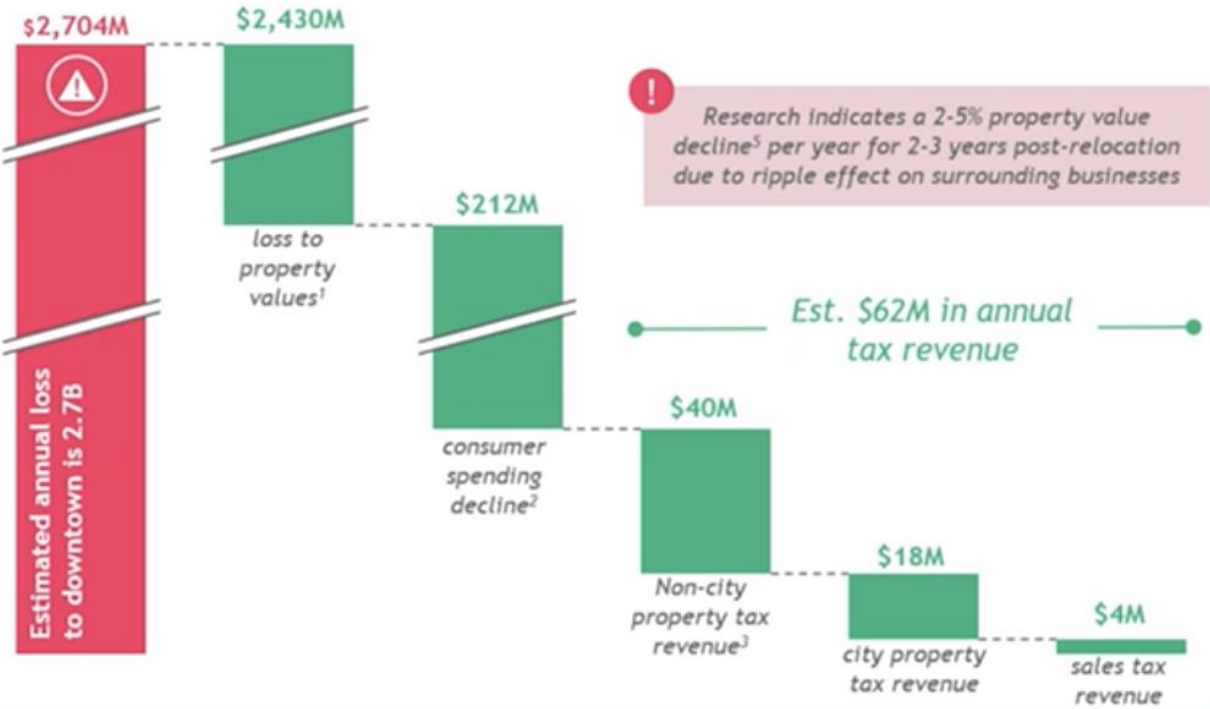


We estimate AT&T relocation could cause a **30% decrease** in property values, costing Downtown an **estimated \$2.7B in overall value**, including **\$62M loss in annual property tax revenue**¹

1. \$62M property tax loss includes impact to city and non-city (County, DISD, Parkland, etc.) property tax revenue and sales tax. See detailed analysis in Appendix.

Investment also reduces substantial downside impact from potential anchor tenant departures, where comparable cities have experienced large downside

We estimate AT&T relocation could cause a 30% decrease in property values, costing Downtown an estimated \$2.7B...



...driven by impact to property values similar to what other cities have seen

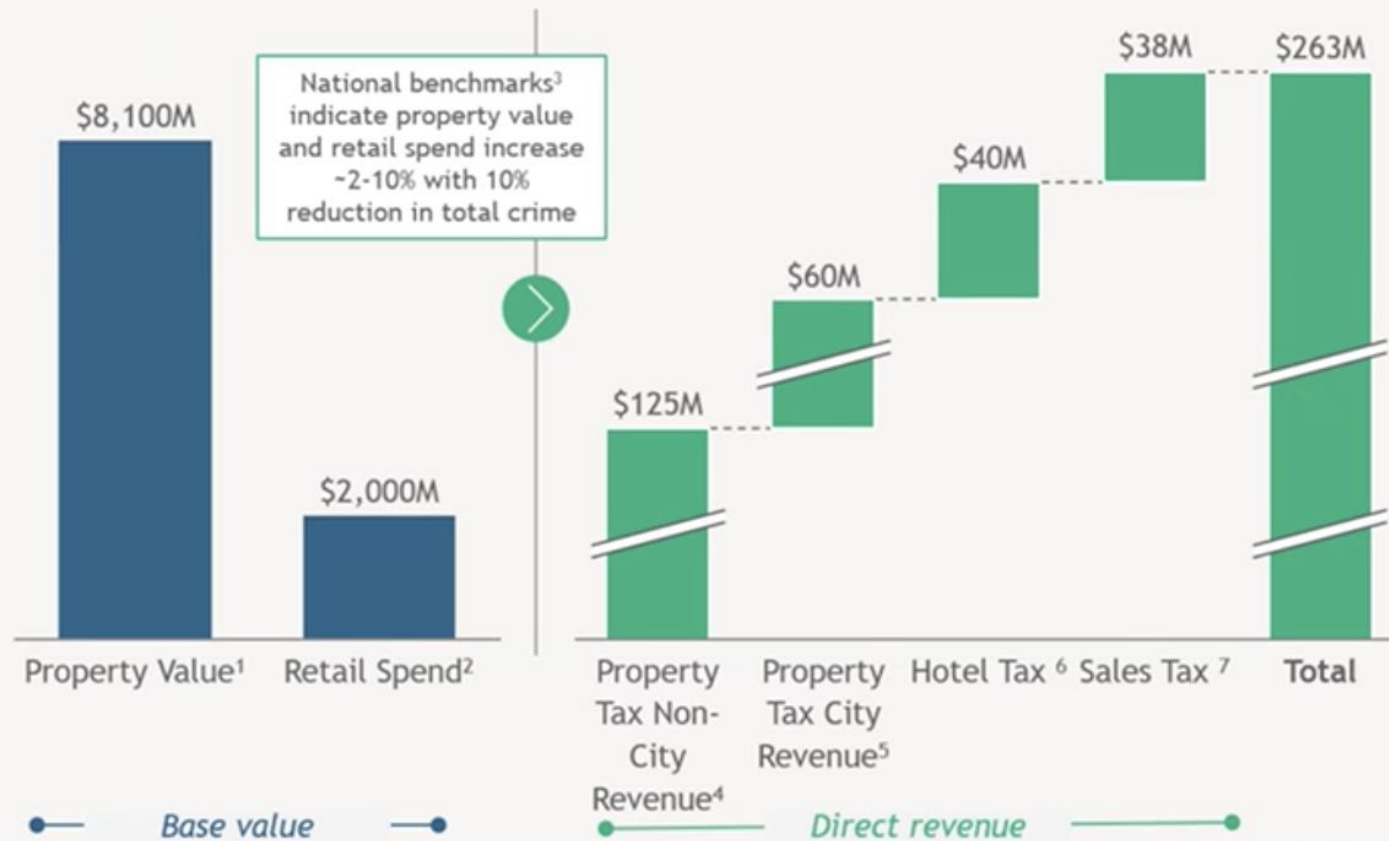
- 1 Detroit: GM and Chrysler departures led to 50% decline⁶
- 2 San Francisco: Twitter relocation led to 15% decline⁷
- 3 St. Louis: AT&T departure led to a 15% decline⁸

1. Based on Brookings Institute Analysis and Downtown Dallas' reliance on AT&T 2. Assumes 5,500 commuters spend \$35/day & 1.5 multiplier. 3. Includes property tax collected for PID, Dallas County, Dallas Independent School District, Dallas Community College, Parkland Hospital 4. Percentage loss from total contribution (i.e. 1,215M is a 15% loss from 8,100M) 5. National Bureau of Economic Research 6. Detroit Free Press 7. The San Francisco Standard 8. St. Louis Business Journal
 Source: AT&T Newroom, Ziprecruiter, Regional Economics Applications Laboratory, U.S. Bureau of Economic Analysis, Brookings Institute, National Bureau of Economic Research

Core value drivers made up of key revenue sources for Downtown and City of Dallas

\$263M in value is generated annually Downtown via critical revenue sources...

...with property values being the most significant value driver



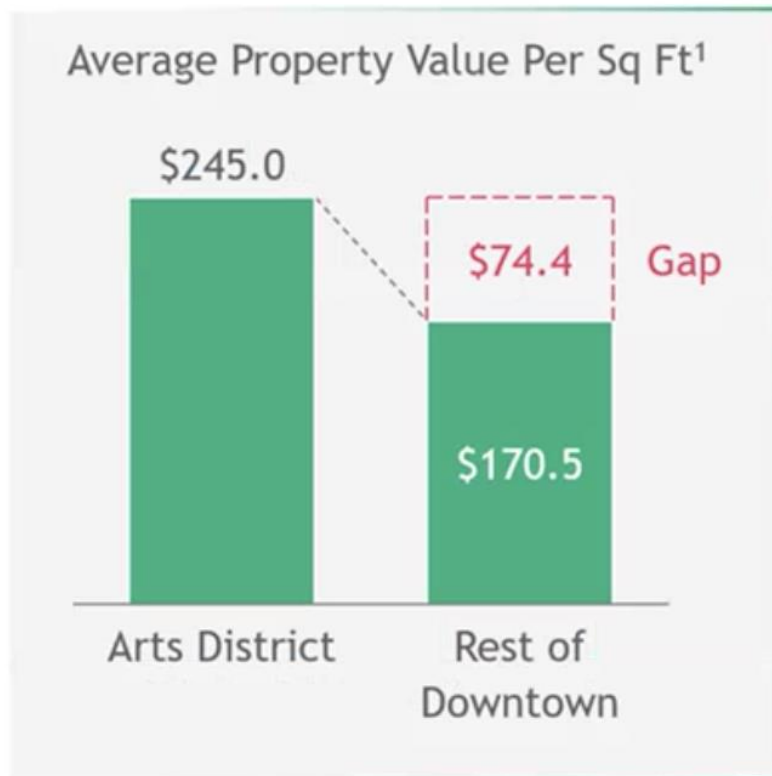
National benchmarks³ indicate property value and retail spend increase ~2-10% with 10% reduction in total crime

Every \$1B in property value Downtown drives ~\$24M⁸ in total property tax revenue

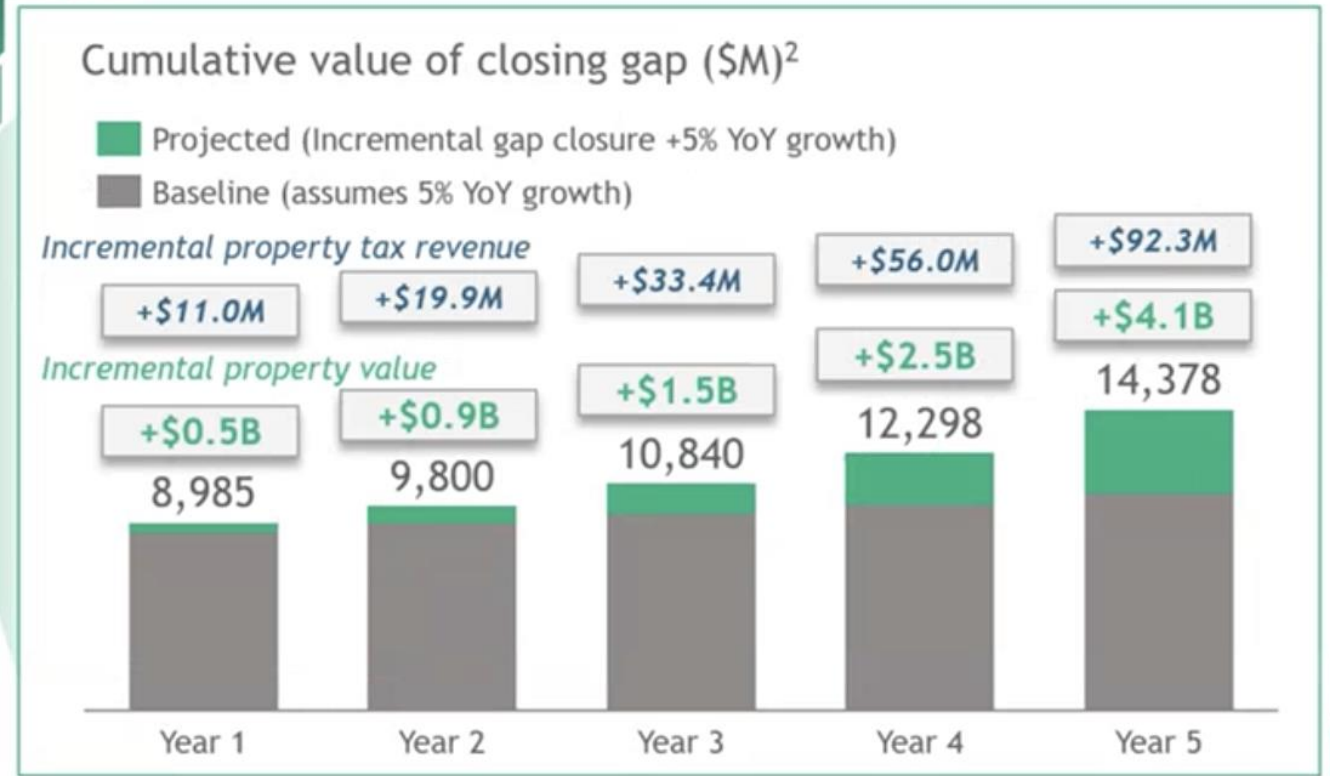
1. Downtown PID assessment 2. Experian 3. Urban Land Institute, Brookings Institution 4. Includes PID, Dallas County, Dallas Independent School District, Dallas Community College, Parkland Hospital 5. Assumes \$0.735 per \$100 contribution 6. CoStar estimation of annual hotel tax Downtown 7. Assumes 2% tax to include DART revenues 8. Assumes (\$0.24) per \$100 contribution

Investment in Downtown safety and real estate attractiveness has potential yield of ~\$4B+ in incremental property value over 5 years

Value gap between top ~35 Downtown sites vs. Arts District



Bringing top sites to comparable value per sq ft of Arts District nets ~\$4B+ increase to Downtown property values



1. Downtown PID assessment of a representative sample of Arts District value per sq foot locations compared to average price per sq ft for 28 other Downtown sites representing the upper ~50% of real estate value in the area 2. Denotes projected total Downtown property value increase over time from an \$8.1B baseline, assumes equivalent gap as seen in sample set for overall property value in the Downtown area. Projected case denotes stepwise closure of \$74.4 / sq ft gap across a 5-year timespan for the \$8.1B Downtown locations, with an added 5% YoY growth. Baseline assumes only 5% YoY growth, benchmarked to Downtown growth over '21-'24.

Downtown Dallas has potential to generate an incremental ~\$300M in direct revenue over five years by investing in public safety

By investing in strategic public safety initiatives, Downtown Dallas can reduce crime and drive revenue growth across key areas...



Property Tax City Revenue¹

\$68M



Property Tax (Non-City Revenue)³

\$144M



Hotel Tax

\$46M⁴



Sales Tax

\$43M⁵



Estimated incremental tax revenue over 5-year period

~\$300M
in total potential
incremental
revenue *over 5*
years

~\$125M
in annual
incremental
revenue potential
in *Year 5*

1. Assumes 0.7357 per \$100 2. High, 8% growth case of \$74.4 per sq/ft average property gap closure 3. Includes property tax collected for PID, Dallas County, Dallas Independent School District, Dallas Community College, Parkland Hospital 4. 7% of hotel tax revenue as per Tourism Economics for the U.S. Travel Association 5. 2-10% growth per year per the Urban Institute

Estimated cost to implement and expected ROI

 Opportunities to address	 Estimated Incremental annual recurring cost (\$M) ¹
01 Increase Policing & Presence	\$3.0-\$5.0 ²
02 Create a Central Command	\$0.5
03 Continue push for Rehousing	\$21.2 ³
04 Expand Community Court	\$0.2
05 “De-magnetize” Hotspots	Assume no incremental cost (only allocation of existing resources)
06 Address Re-Entry Needs	\$0.5-\$1.0



Investments could yield ~125M+ annually in increased tax revenues⁴

1. More detailed analysis and assumptions included in Appendix. 2. Assumes 90 PSOs with lower range estimating costs of part-time hires and upper range estimating full-time hires. Costs estimated by Housing Forward and includes costs to be covered by both City and County. 4. Includes city and non-city property taxes, sales, and hotel tax estimates.

Source: City of Dallas, Second Chance Business Coalition, DPD, Homeland Security Newswire, Brookings, South Dakota, The Way Back Non-Profit, First Source Wireless

Issues are solvable but will require community action

City of Dallas & DPD	<ul style="list-style-type: none">• Prioritize resourcing to ensure adequate enforcement support equipped with coordination technologies• Support and fund expansion of programs providing holistic supports, i.e., Street to Home initiative, community courts, long-term case management capabilities• Incentivize development of underdeveloped / vacant downtown space
Corporate stakeholders	<ul style="list-style-type: none">• Invest in landscaping and blight reduction to improve pedestrian living• Promote private security coordination among other businesses and downtown DPD• Engage and market downtown real estate to talent to grow residential population
Downtown Dallas, Inc.	<ul style="list-style-type: none">• Upskill staff to generate robust response capabilities for mental health challenges• Drive increased coordination for a co-responding model with other support and security teams
Homeless outreach	<ul style="list-style-type: none">• Continue and expand efforts to house unsheltered populations• Support coordination of longer-term mental health resources with housing efforts
Community residents	<ul style="list-style-type: none">• Utilize SeeSayNow app to report crime• Engage with safety and security teams to better understand resources and reporting available• Invest in vibrancy of downtown by frequenting retail locations and parks